



# Capital Improvement Program

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## Capital Improvement Program Overview

### **Definition of Capital Improvement Program (CIP) Project**

Johnson County prepares a five-year Capital Improvement Program (CIP) which is updated annually. A capital improvement is defined as:

"An investment of public and/ or private funds totaling at least \$100,000 which relate directly to the Johnson County Strategic Plan and have a useful life of at least five years including:

- land acquisition;
- new construction of, remodeling of, or additions to public buildings;
- construction of new and replacement of existing infrastructure projects (roads, storm drains, bridges, wastewater projects);
- equipment, individual vehicles and major computer/ software systems which total \$100,000 and have a useful life of five years;
- studies which cost less than \$100,000 but are preparatory to new construction or computer system planning which will cost at least \$100,000;
- other activities which are non-recurring expenses."

### **Capital Improvement Program (CIP) Process**

The capital budgeting process begins in advance of the annual operating budget process. Proposed projects are evaluated by the CIP Review Team. The Director of Budget and Financial Planning, Director of Facilities, Chief Information Officer, and the CIP Coordinator have standing representation on the committee. The remaining four members of the CIP Review Team consist of Department Directors, representing different facets of the organization, serving four year rotating terms. For the FY 2015 CIP development process, the other four members of the CIP review team are the Director of Transit, Undersheriff, Park & Recreation District representative, and Director of the Emergency Communications Center. The Board of County Commissioners' (BOCC) policy requires that the CIP be developed to reflect the County's strategic planning regarding the future development of Johnson County and the County's desired level of support for that development.

The CIP Review Team is charged with the responsibility of identifying and evaluating all capital improvement needs in the five-year period covered by the plan and to link plans for physical facilities to available financial resources. The Team is charged further with the responsibility of 1) providing estimates of the impact of the five-year plan on the County's operating costs, debt structure and tax levy; and 2) communicating to the public and financial community the County's proactive control over its debt issuance and management.

### **Capital Improvement Program (CIP) Calendar for FY 2015**

<u>Date</u>	<u>Event</u>
January 24, 2014	CIP Packets are distributed to departments.
February 28, 2014	Projects/proposals due to BFP from departments.
March 12, 2014 – April 11, 2014	CIP Administrative Review Committee reviews all submitted projects and established priority rating results.
April 24, 2014	BOCC receives update on the preliminary 2015-2019 CIP in County Manager update.
June 5, 2014	BOCC receives overview of proposed CIP during budget hearings.
July 2, 2014	BOCC recommends proposed 2015-2019 CIP.
August 14, 2014	2015-2019 CIP adopted, completing CIP review process.

## Developing the Five-Year Capital Improvement Plan

The five-year Capital Improvement Plan is a combination of available financing, needs analysis, project planning, and timing. The plan is dynamic and is updated as projects are financed and circumstances change from year to year.

Each year to prepare the five-year Capital Improvement Plan, the Review Team convenes to discuss and evaluate projects. Each project is rated and placed in a year based on the overall need and appropriateness of the project. Some of the criteria evaluated include the strategic priorities of the Board, how the project contributes to the maintenance or effective re-use of existing assets, and improvement of existing service levels.

## Sources of CIP Funding

While the funding of the CIP varies from year to year, approximately 88% of the CIP for FY 2015 is financed with dedicated or “earmarked” funds. A summary “Sources and Use of Funds” statement for the FY 2015 Proposed CIP is presented on page 5. For the projects that do not have dedicated funding, most are whole or in part financed with fund balances set aside for one-time capital purchases. The use of one-time funding from the General Fund in the FY 2015 Budget for capital purchases is \$3,153,398.

## Dedicated Funding for CIP Projects

Several capital projects are funded with dedicated revenue sources or are self-funded in other ways. Because the financing decisions are different for those projects, the CIP Review Team does not rate them. These projects are funded with dedicated revenues and do not compete for additional funding. The non-rated projects for FY 2015 are presented below:

Department	2015 Capital	Total Projected 5 Year Capital Cost	Source
<b>Public Works</b>			
Stormwater Management Program	\$13,073,741	\$72,586,242	Dedicated Sales Tax
CARS	\$13,283,678	\$69,484,879	Gas Tax and Ad Valorem
<b>Airport</b>			
Self-Sufficiency Plan (Various Projects)	\$1,129,067	\$4,408,952	Airport Revenues
<b>Park &amp; Recreation</b>			
CIP Funding	\$4,811,950	\$13,031,550	Dedicated Parks Mill Levy
<b>Wastewater</b>			
SRCFP Projects	\$64,133,800	\$438,561,800	SRCFP/Debt
<b>Total</b>	<b>\$96,432,236</b>	<b>\$598,073,423</b>	

## 2015-2019 CIP Evaluation Results

The 2015-2019 Capital Improvement Program Review Team convened and evaluated sixty-one (61) submitted projects from the various County agencies. Projects that requested funding in all five years were reviewed and rated.

Of the sixty-one (61) projects reviewed, twenty-four (24) projects are included in the FY 2015 budget. As previously noted, some of these projects were exempted from the rating process.

### Comments and Philosophy

- The Review Team focused on maintenance of existing capital assets and related services and re-use of existing infrastructure.
- The Review Team felt it was prudent to address deferred maintenance and safety issues before adding new projects that addressed growth and enhanced service delivery. Generally, projects that added significant operating costs or expanded service levels were not recommended given the on-going budgetary impact.
- With the exception of capital improvement projects with dedicated funding, a portion of the proposed Capital Improvement Program is funded with one-time use of fund balance.

### Impact on the Operating Budget

Operating impacts are on-going costs associated with the approval of a capital project. Examples of operating impacts are personnel costs, maintenance contracts associated with a new system or pieces of equipment, utility costs, and operating supplies. Because of service expansions associated with some capital projects, the full operating impact of capital projects are not realized until many years after the project is approved. There is one (1) project proposed for funding that will have an operating impact in FY 2015 and one (1) additional project proposed for funding that will have operating impacts beginning in 2016 and beyond:

<b>Department</b>	<b>Project</b>	<b>Description</b>	<b>FY 2015 Tax Impact</b>	<b>On-going Operating Tax Impact – 2016</b>
Elections	Election Management System	Utilities, Contractual Services, Security Services, and other operating supplies	\$0	\$27,000
Transit	Basic Passenger Infrastructure	Utilities, Maintenance agreements, custodial, and landscaping	\$33,790	\$35,798
<b>Total</b>			<b>\$33,790</b>	<b>\$62,798</b>

The total operating tax impact for the FY 2015 Budget is \$33,790.

**Projects Funded in the FY 2015 Budget**  
(No Self-Funded Projects Listed)

<b>Project</b>	<b>Funding Source</b>	<b>2015 Capital Funding Amount</b>	<b>2015 Operating Amount</b>
<b>DTI:</b> Infrastructure Maintenance	Ad Valorem & Fund Balance	\$1,200,000	\$0
<b>DTI:</b> Fiber Master Plan	Fund Balance	\$200,000	\$0
<b>Elections:</b> Election Management System	Fund Balance	\$200,000	\$0
<b>EMS:</b> Advanced Communications	Ad Valorem	\$116,400	\$0
<b>EMC:</b> Station Alerting	911 Fund	\$197,380	\$0
<b>Facilities:</b> Capital Replacement Plan (CRP)	Ad Valorem & Fund Balance	\$1,550,000	\$0
<b>Facilities:</b> Mental Health Capital Replacement Plan (CRP)	Fund Balance	\$960,699	\$0
<b>Facilities:</b> Courthouse Capital Replacement Plan (CRP)	Debt Service	\$2,070,000	\$0
<b>Facilities:</b> Arc Flash Hazard Analysis and Compliance	Fund Balance	\$201,199	\$0
<b>Facilities:</b> Transit Equipment Storage and Loss Prevention	Fund Balance	\$141,500	\$0
<b>Facilities:</b> ADA Compliance	Fund Balance	\$100,000	\$0
<b>JIMS:</b> Infrastructure Maintenance	Fund Balance	\$300,000	\$0
<b>Library:</b> Capital Replacement Plan	Library Ad Valorem	\$350,000	\$0
<b>Library:</b> Library Master Plan Phase II	Library Fund Balance	\$350,000	\$0
<b>Library:</b> Arc Flash Hazard Analysis and Compliance	Library Fund Balance	\$86,865	\$0
<b>Public Works:</b> Bridges, Roads & Culverts	Ad Valorem/Public Works Fund Balance	\$2,000,000	\$0
<b>Transit:</b> Bus Replacement	Grant/Transit Fund Balance	\$3,100,000	\$0
<b>Transit:</b> Basic Passenger Infrastructure	Grant/Transit Fund Balance	\$100,000	\$33,790
<b>Transit:</b> I-35 Fixed Guideway – Bus on Shoulder	Grant/Transit Fund Balance	\$125,000	\$0
<b>Total</b>		<b>\$13,349,043</b>	<b>\$33,790</b>

The total FY 2015 CIP is \$109,781,279.

**FY 2015 Capital Improvement Program (CIP)  
Sources and Uses of Funds**

**SOURCES OF FUNDS FOR FY 2015 CIP**

<u>Description</u>	<u>Amount</u>
Public Building Commission (PBC) Debt Proceeds - County	\$2,070,000
Public Building Commission (PBC) Debt Proceeds - Library	\$0
Capital Lease Proceeds	\$0
Airport Revenues	\$1,129,067
Transportation Fund (use of fund balance)	\$665,000
Grant Revenue - Transportation Projects	\$2,660,000
General Fund (use of fund balance)	\$3,153,398
911 Fund Revenues	\$197,380
Stormwater Sales Taxes, Use Taxes, Investment Income	\$13,073,741
Wastewater SRCFP Funds/ Debt Proceeds	\$64,133,800
Special Highway Fund Revenues (Gas Taxes)	\$10,565,948
Public Works Fund (ongoing Ad Valorem support)	\$4,617,730
Public Works Fund (use of fund balance)	\$100,000
Library Operating Fund (Ad Valorem)	\$350,000
Library Operating Fund (use of fund balance)	\$436,865
Park and Recreation - Dedicated Property Tax Levy	\$4,811,950
General Fund (ongoing Ad Valorem support)	\$1,816,400
<b>Total Sources of Funds</b>	<b>\$109,781,279</b>

**USES OF FUNDS FOR FY 2015 CIP**

<u>Description</u>	<u>Financing Method</u>	<u>Amount</u>
Elections Management System	Fund Balance	\$200,000
Emergency Medical Services Advanced Communications	On-going Ad Valorem	\$116,400
Emergency Management & Communications Station Alerting	Fund Balance	\$197,380
Facilities Capital Replacement Plan (CRP)	On-going Ad Valorem/Fund Balance	\$1,550,000
Facilities Mental Health Capital Replacement Program (CRP)	Fund Balance	\$960,699
Facilities ADA Compliance	Fund Balance	\$100,000
Facilities Arc Flash Hazard Analysis & Compliance	Fund Balance	\$201,199
Facilities Transit Equipment Storage & Loss Prevention	Fund Balance	\$141,500
Facilities Courthouse Capital Replacement Plan (CRP)	PBC Debt	\$2,070,000
JIMS Infrastructure Maintenance	Fund Balance	\$300,000
Technology & Innovation Infrastructure Maintenance (CRP)	On-going Ad Valorem/Fund Balance	\$1,200,000
Technology & Innovation Fiber Master Plan	Fund Balance	\$200,000
Airport Capital Improvements Program	Airport Revenues	\$1,129,067
Library Capital Replacement Plan (CRP)	Library Operating Ad Valorem	\$350,000
Library Master Plan Phase II	Library Fund Balance	\$350,000
Library Arc Flash Hazard Analysis & Compliance	Library Fund Balance	\$86,865
Park & Recreation Maintenance & Minor Developments	Fund Balance	\$1,227,000
Park & Recreation Park Police Building/Barkley Visitor Center	Fund Balance	\$2,500,000
Park & Recreation Oken Building Improvements	Fund Balance	\$356,600
Park & Recreation Trails and Walkway Improvements	Fund Balance	\$70,000
Park & Recreation Park Improvements	Fund Balance	\$538,350
Park & Recreation Big Bull Creek Park Phase I Development	Fund Balance	\$120,000
Public Works Bridge, Roads & Culvert Program	On-going Ad Valorem	\$2,000,000
Public Works CARS Program	Gas Tax/Ad Valorem	\$13,283,678
Stormwater Management Program	Dedicated Sales Tax	\$13,073,741
Transportation Passenger Basic Infrastructure	Grant/Fund Balance	\$100,000
Transportation (JCT) Bus Replacement	Grant/Fund Balance	\$3,100,000
Transportation I-35 Fixed Guideway - Bus on Shoulder	Grant/Fund Balance	\$125,000
Wastewater CIP	SRCFP/Debt	\$64,133,800
<b>Total Uses of Funds</b>		<b>\$109,781,279</b>

Capital Improvement Program Summary by Year  
Johnson County, Kansas  
Capital Costs

Department	Project	2015	2016	2017	2018	2019	5 Year Total	On-Going Annual Operating Impact
DTI	Infrastructure Maintenance	1,200,000	500,000	500,000	500,000	500,000	3,200,000	200,000
DTI	Fiber Master Plan	200,000					200,000	
DTI	e-Discovery Replacement	200,000	360,000				360,000	36,000
Electrons	Election Management System	116,400	116,400	116,400	116,400	116,400	582,000	27,000
EMS	Advanced Communications		344,298				344,298	
EMS	Relocate OPFD Station 5	197,380					1,332,398	293,387
EMC	Station Alerting		2,330,000		1,135,000		2,330,000	20,008
EMC	Countywide Radio System Channel Expansion							
Facilities	Capital Replacement Program (CRP)	1,550,000	1,200,000	1,200,000	1,200,000	1,200,000	6,350,000	
Facilities	Mental Health Capital Replacement Program	960,699	173,644	173,644	173,644	173,644	1,655,275	
Facilities	Ac Flash Hazard Analysis and Compliance	201,199					201,199	
Facilities	Transit Equipment Storage and Loss Prevention	141,500					141,500	
Facilities	8788 Metcalf - Museum		5,345,000				5,345,000	136,346
Facilities	Courthouse Capital Replacement Program	2,070,000	1,500,000	1,500,000	1,500,000	1,500,000	8,070,000	
Facilities	Courthouse 1st Floor Renovation		2,020,000				2,020,000	
Facilities	Courthouse South Entry Addition			3,860,000			3,860,000	
Facilities	ADA Compliance	100,000	100,000	100,000	100,000	100,000	500,000	
JIMS	Infrastructure Maintenance	300,000	150,000	150,000	118,000	150,000	824,000	
Airport	Airport Capital Projects	1,129,067	1,147,889	1,104,592	570,565	456,829	4,408,952	
JCDS	JCDS Switzer House Repairs		233,227				233,227	
Library	Capital Replacement Plan	350,000	372,000	380,000	652,000	425,000	2,179,000	
Library	Library Master Plan Phase II	350,000					350,000	
Library	Ac Flash Hazard Analysis and Compliance	86,865					86,865	
Park & Recreation	Maintenance and Minor Developments	1,227,000	1,358,700	1,392,300	1,439,000	1,481,000	6,868,000	
Park & Recreation	Park Police Building/John Barkley Visitor Center	2,500,000					2,500,000	
Park & Recreation	Building Improvements - Okun Fieldhouse	395,900					395,900	
Park & Recreation	Trails and Walkway Improvements	70,000					70,000	
Park & Recreation	Park Improvements	538,350	234,000	219,000	188,500	144,500	1,300,850	
Park & Recreation	Big Bull Creek Park Ph1 Development Plan	120,000					120,000	
Park & Recreation	Bridge Replacement		282,000		169,500	235,000	686,500	
Park & Recreation	Road and Parking Construction		114,000				114,000	
Park & Recreation	Rec Facility Improvements				25,000	323,000	348,000	
Public Works	Bridge, Culvert, Road Program	2,000,000	1,900,000	1,900,000	1,900,000	1,900,000	9,600,000	
Public Works	County Assisted Road System - CARS	13,283,678	13,986,838	13,986,162	14,178,123	14,346,053	69,484,879	
Public Works	183rd Nail to Mission Rd Blacktop Link Project	13,073,741					13,073,741	
Stormwater	Stormwater Management Program	3,100,000	14,037,222	14,692,693	15,095,656	6,000,000	50,000,000	
Transit	JCT Bus Replacement		2,890,953	2,436,781			5,327,734	
Transit	Basic Passenger Infrastructure	100,000	65,000				165,000	
Transit	I-35 Fixed Guideway - Bus on Shoulder	125,000					125,000	
Wastewater	Capital Improvement Plan	64,133,800	67,040,000	62,050,000	98,503,000	146,825,000	438,561,800	
Total		109,781,279	117,903,181	106,067,842	137,718,643	191,695,156	662,755,991	

Wastewater - Capital Improvement Program Summary by Year  
Johnson County, Kansas

Project/Year Requested	2015	Sources and Uses	2016	Sources and Uses	2017	Sources and Uses	2018	Sources and Uses	2019	Sources and Uses	5-Year Project Total
<b>Expansion-Plants</b>											
BRM Future Expansion	1,400,000	SRCFF/Debt	1,600,000	SRCFF/Debt	1,000,000	SRCFF/Debt	300,000	SRCFF/Debt	6,000,000	SRCFF/Debt	6,300,000
BRM Train 1 BNR Meds			400,000	SRCFF/Debt							3,000,000
MCR Inflow Pump Station Expansion	1,690,000	SRCFF/Debt			1,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	4,500,000	SRCFF/Debt	10,900,000
Mill Creek Regional Effluent Facilities	5,000,000	SRCFF/Debt	2,100,000	SRCFF/Debt	7,900,000	SRCFF/Debt	53,600,000	SRCFF/Debt	78,900,000	SRCFF/Debt	1,690,000
NCAC Treatment Plant Expansion			6,900,000	SRCFF/Debt	8,900,000	SRCFF/Debt	59,100,000		89,925,000		7,100,000
Tomahawk WWTP Future Expansion	8,090,000		11,000,000								147,500,000
<b>Subtotal</b>											177,015,000
<b>Expansion-Sewers</b>											
Blue River 21	400,000	SRCFF/Debt	1,200,000	SRCFF/Debt	1,200,000	SRCFF/Debt					400,000
Blue River 4, Lagoon	400,000	SRCFF/Debt									2,800,000
Blue River No. 14, Contr Distr 1	791,800	SRCFF/Debt	100,000	SRCFF/Debt							791,800
BR15, Contract 3	600,000	SRCFF/Debt	1,300,000	SRCFF/Debt	2,200,000	SRCFF/Debt	200,000	SRCFF/Debt	200,000	SRCFF/Debt	2,300,000
BR24	1,000,000	SRCFF/Debt	2,200,000	SRCFF/Debt	200,000	SRCFF/Debt					5,000,000
BR28, Contract 1	600,000	SRCFF/Debt	200,000	SRCFF/Debt							1,000,000
Contract Districts Undefined Locations	200,000	SRCFF/Debt									1,282,000
KC2, LSD1(CMSD)	1,282,000	SRCFF/Debt									
Little Bull Creek No. 1 Pump Station	750,000	SRCFF/Debt	100,000	SRCFF/Debt							200,000
Little Mill Creek No. 7 CD1	800,000	SRCFF/Debt									850,000
MC19	200,000	SRCFF/Debt	1,500,000	SRCFF/Debt	7,000,000	SRCFF/Debt	8,900,000	SRCFF/Debt	1,350,000	SRCFF/Debt	800,000
MC19 - Mill Creek Interceptor & TLC FM Capacity Improvements	7,023,800		6,600,000		10,600,000		9,100,000		400,000		17,600,000
<b>Subtotal</b>											33,723,800
<b>System Wide Projects</b>											
Asset Management Program Development	200,000	SRCFF/Debt	200,000	SRCFF/Debt	100,000	SRCFF/Debt	100,000	SRCFF/Debt	100,000	SRCFF/Debt	700,000
Back Up Prevention Program (BUPP)	50,000	SRCFF/Debt	50,000	SRCFF/Debt	50,000	SRCFF/Debt	50,000	SRCFF/Debt	50,000	SRCFF/Debt	250,000
CMSD Relocations for City Projects	350,000	SRCFF/Debt	350,000	SRCFF/Debt	350,000	SRCFF/Debt	350,000	SRCFF/Debt	350,000	SRCFF/Debt	1,750,000
CMSD Relocations for City Projects	800,000	SRCFF/Debt	400,000	SRCFF/Debt	420,000	SRCFF/Debt	405,000	SRCFF/Debt	500,000	SRCFF/Debt	800,000
KDOT GATEWAY - DESIGN/BUILD	640,000	SRCFF/Debt									2,365,000
O&M Large Vehicles	775,000	SRCFF/Debt									775,000
Permit Software											350,000
SCADA Communications	2,815,000		1,000,000		920,000		905,000		1,350,000		6,990,000
<b>Subtotal</b>											1,200,000
<b>Permit/Regulatory</b>											
Mill Creek KS River Diffuser Modeling	1,200,000	SRCFF/Debt									370,000
Nelson Nutrient Study	1,200,000										1,570,000
<b>Subtotal</b>											1,940,000
<b>Renewal/Replacement</b>											
AM R&R Collection	6,150,000	SRCFF/Debt	6,740,000	SRCFF/Debt	7,740,000	SRCFF/Debt	6,898,000	SRCFF/Debt	7,580,000	SRCFF/Debt	35,108,000
AM R&R Force Mains	300,000	SRCFF/Debt	100,000	SRCFF/Debt	100,000	SRCFF/Debt	100,000	SRCFF/Debt	100,000	SRCFF/Debt	500,000
AM R&R Pump Stations	4,300,000	SRCFF/Debt	2,000,000	SRCFF/Debt	800,000	SRCFF/Debt	600,000	SRCFF/Debt	3,600,000	SRCFF/Debt	11,300,000
AM R&R Treatment	14,800,000	SRCFF/Debt	15,300,000	SRCFF/Debt	8,100,000	SRCFF/Debt	3,400,000	SRCFF/Debt	25,100,000	SRCFF/Debt	66,700,000
Arc Flash Circuit Breaker Improvements	2,000,000	SRCFF/Debt	600,000	SRCFF/Debt	1,000,000	SRCFF/Debt					2,600,000
Collection System Hydraulic Modeling (general project)	1,000,000	SRCFF/Debt	1,000,000	SRCFF/Debt							3,000,000
Dykes Branch Pump Station Improvements	300,000	SRCFF/Debt	1,200,000	SRCFF/Debt							1,500,000
Granhurst Pump Station Rehabilitation	1,000,000	SRCFF/Debt									1,000,000
Leawood Collection System	4,100,000	SRCFF/Debt	2,500,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	7,000,000	SRCFF/Debt	23,600,000
MB Building No. 1 & No. 6 Improvements (Construction)	1,110,000	SRCFF/Debt									1,110,000
MB Final Clarifiers 2 & 3 Replacement	800,000	SRCFF/Debt	500,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	800,000
MCR General Lagoon Biosolids Cleanout (parent)	745,000	SRCFF/Debt									1,245,000
Mill Creek Slope Stabilization	200,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	200,000
Nelson Collection System	1,700,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	21,700,000
Nelson Solids R&R Improvements	2,500,000	SRCFF/Debt	7,000,000	SRCFF/Debt	3,400,000	SRCFF/Debt	3,500,000	SRCFF/Debt	1,500,000	SRCFF/Debt	20,900,000
Nelson System Solids & Energy Efficiency Plan	500,000	SRCFF/Debt	4,000,000	SRCFF/Debt	5,500,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	17,000,000
Screening Improvements Study	2,500,000	SRCFF/Debt	2,500,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000	SRCFF/Debt	5,000,000
Tomahawk WWTP SSSA	45,005,000		48,446,000		41,640,000		29,398,000		54,780,000		219,263,000
<b>Subtotal</b>											438,561,800
<b>Total</b>											146,825,000